

# California Group Quarters Data Collection and Challenges



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CALIFORNIA DEPARTMENT OF FINANCE**

**2015 STATE DATA CENTER MEETING  
SACRAMENTO, CA  
OCTOBER 8, 2015**

# Group Quarters Estimate



- Military
- College Dormitories and Apartments
- County Jails, State and Federal Prisons, Juvenile Institutions
- State and Federal Veteran Homes
- State Hospitals
- Federal Job Corps Centers
- Other Group Quarters

# Methods of GQ Data Collection



- **Available GQ Reports**

- County jails, State and Federal prisons, juvenile institutions
- State Veteran Homes
- State Hospitals
- Federal Job Corps Centers
- University of California and California State University dormitories and apartments

- **DRU GQ Surveys**

- Military GQ and Family Military
- Federal Veteran Homes
- California Community Colleges

# Other GQ



- Includes all GQ data not readily available for collection without extensive efforts at the local level
- Benchmarked to the decennial census
- Updated through local jurisdictions on the Housing Unit Survey “Civilian Group Quarters” section
- Comprises about 38% of the total GQ population in California

**DOF HOUSING UNIT SURVEY**

PLEASE READ ATTACHED INSTRUCTIONS. RETURN THIS FORM TO OUR OFFICE BY **JANUARY 16, 2015.**

Attention: Demographic Research Unit, Department of Finance, 915 L Street, Sacramento, CA 95814, Fax (916) 327-0222, Tele. No. (916) 323-4086.

(Office use only)

City/Town: \_\_\_\_\_

County: \_\_\_\_\_

**Place Code:** \_\_\_\_\_

**SECTION I. HOUSING UNITS GAINED**

Please check the method you reported on this survey for newly constructed units:

Final Inspections completed between 1/1/14 – 12/31/14 Report counts only for units that are ready for occupancy.

If you are unable to provide final inspections, report one of the following types of counts to indicate newly constructed units:

Completed Housing Units, 1/1/14 – 12/31/14     Certificates of Occupancy, 1/1/14 – 12/31/14     Utility Releases, 1/1/14 – 12/31/14

If you can only report building permits issued, you **MUST** adjust the building permits to estimate completions using a different time frame:

Single unit permits issued: 7/1/13 – 6/30/14 and Multiple unit permits issued: 1/1/13 – 12/31/13

REPORT UNITS GAINED	SINGLE UNIT STRUCTURES			MULTIPLE UNIT STRUCTURES				TOTAL UNITS
	Detached Units	Attached Units	Mobile Homes	2, 3, or 4 -Plex		5 or More		
				Structures	Units	Structures	Units	
1. From newly constructed units								
2. From conversions or housing units moved into your jurisdiction								
3. From other local units or non-permitted activity								

**SECTION II. HOUSING UNITS LOST**

From January 1, 2014 through December 31, 2014

1. REPORT UNITS LOST from demolition, fire, or natural disaster

2. REPORT UNITS LOST from conversions or moved out of your area

3. REPORT UNITS LOST from other local units or non-permitted activity

REPORT UNITS LOST	Detached Units	Attached Units	Mobile Homes	Structures	Units	Structures	Units	TOTAL UNITS
1. REPORT UNITS LOST from demolition, fire, or natural disaster								
2. REPORT UNITS LOST from conversions or moved out of your area								
3. REPORT UNITS LOST from other local units or non-permitted activity								

**SECTION III. ANNEXATIONS AND DETACHMENTS**

From January 1, 2014 through December 31, 2014

List each boundary change separately by LAFCO resolution number and any existing units.

For Cities Only. Attach additional sheets if necessary.

LAFCO Res. No.	Annexation Short Title & Effective Date	SINGLE UNIT STRUCTURES			MULTIPLE UNIT STRUCTURES				TOTAL UNITS
		Detached Units	Attached Units	Mobile Homes	2, 3, or 4 -Plex		5 or More		
					Structures	Units	Structures	Units	

**SECTION IV. CIVILIAN GROUP QUARTERS CHANGE**

From January 1, 2014 through December 31, 2014

Attach additional sheets if necessary.

Facility Name, Address, Zip Code, & Telephone Number	DATE OF STATUS CHANGE					PERMANENT RESIDENTS	
	Annexed	Detached	Opened	Closed	Changed	1/1/2014	12/31/2014

(Please Print Clearly)

Reported by: \_\_\_\_\_ Department: \_\_\_\_\_ Title: \_\_\_\_\_  
 Address: \_\_\_\_\_ City: \_\_\_\_\_ Zip Code: \_\_\_\_\_ FAX No. : ( ) \_\_\_\_\_  
 E-mail Address: \_\_\_\_\_ Telephone No. : ( ) \_\_\_\_\_

# Civilian Group Quarters



- Covers any new civilian group quarters facilities, facilities that closed, and any facilities that had a change in group quarters population.
- Civilian group quarters include data more efficiently collected by local jurisdictions.
  - Assisted Living Facilities
  - Private College Dormitories
  - Group Homes
  - Nursing Facilities
  - Residential Treatment Centers

# GQ Challenges and Issues



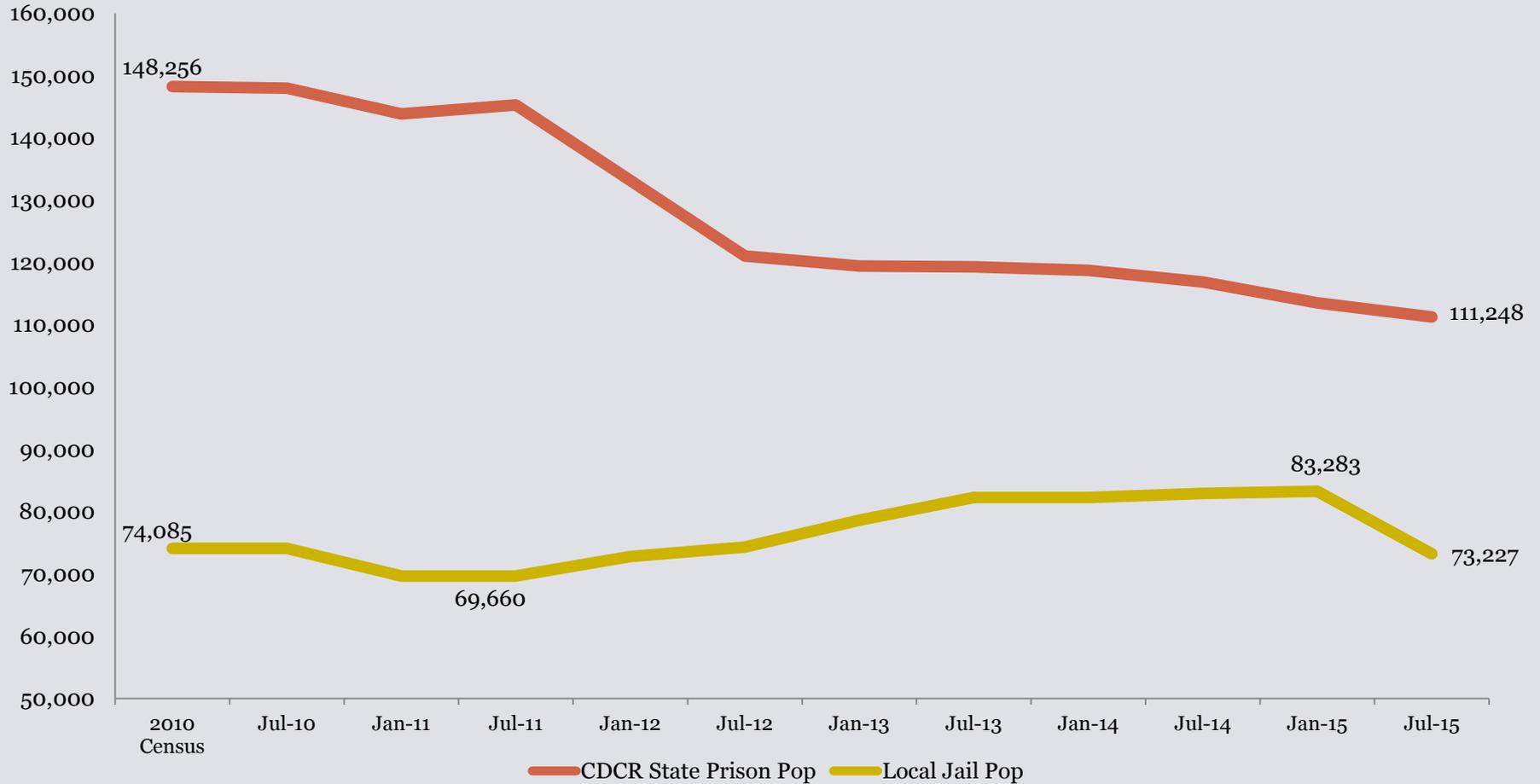
- Prison realignment and county jail enumeration
- College group quarters enumeration
- Military privatization and survey collection
- Administrative record updates for skilled nursing facilities and other GQ

# Prison Realignment



- **In 2011 Governor Brown signed AB 109 and AB 117**
  - Goal of 137.5% capacity in California state prisons
  - Shifted responsibility of low-level offenders to county jails
- **Proposition 47 passed in November 2014**
  - Reduces certain drug possession felonies to misdemeanors
  - Requires misdemeanor sentencing for petty theft, receiving stolen property, and forging/writing bad checks when the amount is \$950 or less.
  - Effectively lowered county jail populations throughout the state.

# Realignment Results



# College GQ Issue



- **2000 Census Bureau definition of college GQ:**
  - “*College quarters off campus.* Includes university-owned off-campus housing, if the place is reserved exclusively for occupancy by college students who do not have their families living with them. In census products, people in this category are classified as living in a college dormitory.”
  - “*College dormitories.* Includes college students in dormitories (provided the dormitory is restricted to students who do not have their families living with them), fraternity and sorority houses, and on-campus residential quarters used exclusively for those in religious orders who are attending college. College dormitory housing includes university-owned, on-campus and off-campus housing for unmarried residents.”

# College GQ Issue



- **2010 Census Bureau definition of college GQ:**
  - “College/University Student Housing (code 501)— College/University student housing includes residence halls and dormitories, which house college and university students in a group living arrangement. These facilities are owned, leased, or managed either by a college, university, or seminary, or by a **private entity or organization**. Fraternity and sorority housing recognized by the college or university are included as college student housing.”

# 2000 to 2010 College GQ



- No longer mentioned college GQ housing being reserved exclusively for students
- In 2010, student housing may be owned and operated by a private entity and still included
- Unclear if off-campus housing is included in 2010
- No mention of apartments or apartment-style housing

# College GQ Issue



- From Census Brochure to UC Berkeley on Group Quarters Enumeration:
  - “Group Quarters are places where people live or stay in group living arrangements that are owned or managed by an entity or organization (such as a college or university) providing housing and/or services for the residents. Off-campus residences where students live are not considered Group Quarters.”
- [http://census2010.housing.berkeley.edu/GroupQuarters\\_CensusOnCampus.pdf](http://census2010.housing.berkeley.edu/GroupQuarters_CensusOnCampus.pdf)

# Census GQ Validation



**18a. Next, I am going to show you a list. (Show respondent flashcard Side 1.) Which of these BEST describes this place? Mark (X) one box.**

- 1. Boarding school (except for schools for people with disabilities) → *Go to Question 18b*
- 2. Correctional facility for adults or juveniles → *Go to Question 19*
- 3. Fraternity or sorority house for students at a college, university, or seminary → *Go to Question 28*
- 4. Group home (non-correctional) or residential treatment center (non-correctional) → *Go to Question 21*
- 5. Health care facility (e.g., skilled nursing facility, nursing facility, hospital, hospice) → *Go to Question 24*
- 6. Hotel, motel, hostel, single room occupancy units, inn, resort, lodge, or bed & breakfast → *Go to Tab 7*
- 7. Independent or assisted living facility → *Go to Tab 1*
- 8. Military Quarters (e.g., barrack/dormitory, disciplinary barrack/jail, military treatment facility) → *Go to Tab 15*
- 9. Recreational vehicle (RV) park, campground, carnival, marina, or racetrack → *Go to Tab 10*
- 10. Religious group living quarters intended to house members living in a group situation (e.g., convent, monastery, or abbey) [Type Code 902] → *Go to Tab 3*
- 11. Residence hall or dormitory for students that is owned, leased, or managed either by a college, university, or seminary, or by a private entity or organization [Type Code 501] → *Go to Tab 2*
- 12. Schools for people with disabilities (e.g., schools for the physically or developmentally disabled) [Type Code 405] → *Go to Tab 11*
- 13. Soup kitchen, shelter for people experiencing homelessness, or a facility that operates a regularly scheduled mobile food van. → *Go to Question 25*
- 14. Workers' group living quarters or group housing at Job Corps centers (e.g., migratory farm worker quarters, ranch housing, vocational training facilities, or housing for staff). [Type Code 901] → *Go to Tab 8*
- 15. Private residence – **THIS ENDS OUR INTERVIEW. Thank you very much for answering these questions. Go to the Certification Tab and mark (X) the "Housing Unit" box in the Address Status section.**

# College GQ Housing Diversity



- CSU East Bay Example
  - [http://www20.csueastbay.edu/ua/communications/files/pdfs/CSUEB\\_HousingBroch\\_2.25.15.pdf](http://www20.csueastbay.edu/ua/communications/files/pdfs/CSUEB_HousingBroch_2.25.15.pdf)
- UC Davis Example
  - <http://housing.ucdavis.edu/housing/>

# DOF College GQ Estimates



- **California college GQ data sources**
  - University of California
  - California State University
  - California Community Colleges
  - Private college changes reported by cities on housing unit survey
- **Reports give campus sponsored student housing in both dormitories and apartments**
- **Adjustments made to include on-campus apartments fitting a group living environment**

# Military GQ Survey



## CALIFORNIA DEPARTMENT OF FINANCE MILITARY INSTALLATION DATA COLLECTION FORM January 1, 2015

Return to: Demographic Research Unit, Department of Finance, 915 L Street, 8<sup>th</sup> Floor, Sacramento, CA 95814-3706, Phone (916) 323-4086, Fax (916) 327-0222

Facility Name: \_\_\_\_\_ Military Branch: \_\_\_\_\_

Mailing Address: \_\_\_\_\_

Jurisdiction (city name or unincorporated): \_\_\_\_\_ County: \_\_\_\_\_

Please provide the following information as of January 1, 2015. Return this form to our office by January 23, 2015. Do not include non-permanent personnel on temporary duty. Thank you for your cooperation.

### I. FAMILY HOUSING – As of January 1, 2015

Total Housing Units On Base  
Or Federal Land

\_\_\_\_\_

Total Occupied Housing Units  
On Base Or Federal Land

\_\_\_\_\_

Active-Duty Military Personnel  
Living On Base Or Federal Land

\_\_\_\_\_

Military Dependents Living On Base Or  
Federal Land Include all family members living  
with active-duty military personnel.

\_\_\_\_\_

Non-Military Population Living  
On Base Or Federal Land

\_\_\_\_\_

### II. ACTIVE-DUTY MILITARY PERSONNEL IN GROUP HOUSING – As of January 1, 2015

#### Active-Duty Personnel

Barracks/Dorms/UPH \_\_\_\_\_

BOQ's/BEQ's \_\_\_\_\_

Other \_\_\_\_\_

Note: Include only permanently assigned active-duty military personnel.

### III. MILITARY PERSONNEL ON BOARD HOMEPORTED SHIPS – As of January 1, 2015

#### Living on Board

On Homeported ships physically located here \_\_\_\_\_

On Homeported ships physically located elsewhere \_\_\_\_\_

Note: Numbers must equal the total ship populations from page 2.

### IV. TOTAL POPULATION – As of January 1, 2015

Total Population Living On Base \_\_\_\_\_

Note: Add all counts from each section for this number.

### V. CONTACT INFORMATION – Please print clearly

Your Name: \_\_\_\_\_ Date: \_\_\_\_\_

Your Title: \_\_\_\_\_ Office Unit \_\_\_\_\_

Phone: (\_\_\_\_\_) \_\_\_\_\_ Fax: (\_\_\_\_\_) \_\_\_\_\_

E-mail Address: \_\_\_\_\_

# Other GQ Data Collection



- **Skilled Nursing Facilities**
  - Largest portion of our current “Other GQ” category
  - Baby Boomer population aging will increase the demand
  - Currently tracked through housing unit survey
  - Exploring administrative record data collection

# Contact Information



- **Doug Kuczynski**
  - California Department of Finance
  - Demographic Research Unit
  - [Douglas.Kuczynski@dof.ca.gov](mailto:Douglas.Kuczynski@dof.ca.gov)
  - (916) 323-4086

# Question and Answer Session



- **What is a student apartment according to the Census Bureau?**
  - Are on-campus college student apartments considered a group living environment?
  - Are there rules to determine the differences between a dormitory and a multi-unit apartment structure?
  - How does the Census Bureau treat structures that contain both dormitory populations and apartment populations?

# Question and Answer Session



- How was the enumeration process of college group quarters verified?
  - Were college housing contacts consistent with what they considered a group quarters environment?
  - Who completed census questionnaires for students living in campus housing (i.e. individual students, housing director, housing advisor, dorm manager, apartment landlord, etc.)?

# Question and Answer Session



- How does the usual residence rule apply to college group quarters populations?
  - What measures are taken by the Census Bureau to prevent double counting or missing student housing populations? For example, if a parent of a college student receives a census questionnaire, how can we be sure that the student is only counted once at either their parent's residence or at their college housing address?
  - How can residency rules be enforced to consistently enumerate college GQ populations throughout all colleges and universities?